A	MENDMENT NO Calendar No
P	urpose: In the nature of a substitute.
IN	N THE SENATE OF THE UNITED STATES-111th Cong., 2d Sess
	S.372
To	amend chapter 23 of title 5, United States Code, to clarify the disclosures of information protected from pro- hibited personnel practices, require a statement in non- disclosure policies, forms, and agreements that such poli- cies, forms, and agreements conform with certain disclo- sure protections, provide certain authority for the Spe- cial Counsel, and for other purposes.
Б	Referred to the Committee on and ordered to be printed
	Ordered to lie on the table and to be printed
A	AMENDMENT In the Nature of a Substitute intended to be proposed by
Viz	<b>:</b> 2:
1	Strike all after the enacting clause and insert the fol-
2	lowing:
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Whistleblower Protec-
5	tion Enhancement Act of 2010".

1	TITLE I—PROTECTION OF CER-
2	TAIN DISCLOSURES OF IN-
3	FORMATION BY FEDERAL EM-
4	PLOYEES
5	SEC. 101. CLARIFICATION OF DISCLOSURES COVERED.
6	(a) In General.—Section 2302(b)(8) of title 5,
7	United States Code, is amended—
8	(1) in subparagraph (A)(i)—
9	(A) by striking "a violation" and inserting
10	"any violation"; and
11	(B) by adding "except for an alleged viola-
12	tion that is a minor, inadvertent violation, and
13	occurs during the conscientious carrying out of
14	official duties," after "regulation,"; and
15	(2) in subparagraph (B)(i)—
16	(A) by striking "a violation" and inserting
17	"any violation (other than a violation of this
18	section)"; and
19	(B) by adding "except for an alleged viola-
20	tion that is a minor, inadvertent violation, and
21	occurs during the conscientious carrying out of
22	official duties," after regulation,".
23	(b) PROHIBITED PERSONNEL PRACTICES UNDER
24	Section 2302(b)(9).—

1	(1) TECHNICAL AND CONFORMING AMEND-
2	MENTS.—Title 5, United States Code, is amended in
3	subsections $(a)(3)$ , $(b)(4)(A)$ , and $(b)(4)(B)(i)$ of
4	section 1214, in subsections (a), (e)(1), and (i) of
5	section 1221, and in subsection (a)(2)(C)(i) of sec-
6	tion 2302, by inserting "or section 2302(b)(9)
7	(A)(i), (B), (C), or (D)" after "section 2302(b)(8)"
8	or "(b)(8)" each place it appears.
9	(2) Other references.—(A) Title 5, United
10	States Code, is amended in subsection (b)(4)(B)(i)
11	of section 1214 and in subsection (e)(1) of section
12	1221, by inserting "or protected activity" after "dis-
13	closure" each place it appears.
14	(B) Section 2302(b)(9) of title 5, United States
15	Code, is amended—
16	(i) by striking subparagraph (A)and insert-
17	ing the following:
18	"(A) the exercise of any appeal, complaint,
19	or grievance right granted by any law, rule, or
20	regulation—
21.	"(i) with regard to remedying a viola-
22	tion of paragraph (8); or
23	"(ii) with regard to remedying a viola-
24	tion of any other law, rule, or regulation;";
25	and

1	(ii) in subparagraph (B), by inserting "(i)
2	or (ii)" after "subparagraph (A)".
3	(C) Section 2302 of title 5, United States Code
4	is amended by adding at the end the following:
5	"(f)(1) A disclosure shall not be excluded from sub-
6	section (b)(8) because—
7	"(A) the disclosure was made to a person, in-
8	cluding a supervisor, who participated in an activity
9	that the employee or applicant reasonably believed to
10	be covered by subsection (b)(8)(A)(ii);
11	"(B) the disclosure revealed information that
12	had been previously disclosed;
13	"(C) of the employee's or applicant's motive for
14	making the disclosure;
15	"(D) the disclosure was not made in writing;
16	"(E) the disclosure was made while the em-
17	ployee was off duty; or
18	"(F) of the amount of time which has passed
19	since the occurrence of the events described in the
20	disclosure.
21	"(2) If a disclosure is made during the normal course
22	of duties of an employee, the disclosure shall not be ex-
23	cluded from subsection (b)(8) if any employee who has au-
24	thority to take, direct others to take, recommend, or ap-
25	prove any personnel action with respect to the employee

1	making the disclosure, took, failed to take, or threatened
2	to take or fail to take a personnel action with respect to
3	that employee in reprisal for the disclosure.".
4	SEC. 102. DEFINITIONAL AMENDMENTS.
5	Section 2302(a)(2) of title 5, United States Code, is
6	amended—
7	(1) in subparagraph (B)(ii), by striking "and"
8	at the end;
9	(2) in subparagraph (C)(iii), by striking the pe-
10	riod at the end and inserting "; and"; and
11	(3) by adding at the end the following:
12	"(D) 'disclosure' means a formal or informal
13	communication or transmission, but does not include
14	a communication concerning policy decisions that
15	lawfully exercise discretionary authority unless the
16	employee or applicant providing the disclosure rea-
17	sonably believes that the disclosure evidences—
18	"(i) any violation of any law, rule, or regu-
19	lation, except for an alleged violation that is a
20	minor, inadvertent violation, and occurs during
21	the conscientious carrying out of official duties;
22	or
23	"(ii) gross mismanagement, a gross waste
24	of funds, an abuse of authority, or a substantial
25	and specific danger to public health or safety.".

## 1 SEC. 103. REBUTTABLE PRESUMPTION.

- 2 Section 2302(b) of title 5, United States Code, is
- 3 amended by amending the matter following paragraph
- 4 (12) to read as follows:
- 5 "This subsection shall not be construed to authorize the
- 6 withholding of information from Congress or the taking
- 7 of any personnel action against an employee who discloses
- 8 information to Congress. For purposes of paragraph (8),
- 9 any presumption relating to the performance of a duty by
- 10 an employee whose conduct is the subject of a disclosure
- 11 as defined under subsection (a)(2)(D) may be rebutted by
- 12 substantial evidence. For purposes of paragraph (8), a de-
- 13 termination as to whether an employee or applicant rea-
- 14 sonably believes that such employee or applicant has dis-
- 15 closed information that evidences any violation of law,
- 16 rule, regulation, gross mismanagement, a gross waste of
- 17 funds, an abuse of authority, or a substantial and specific
- 18 danger to public health or safety shall be made by deter-
- 19 mining whether a disinterested observer with knowledge
- 20 of the essential facts known to and readily ascertainable
- 21 by the employee could reasonably conclude that the actions
- 22 of the Government evidence such violations, mismanage-
- 23 ment, waste, abuse, or danger.".

1	SEC. 104. PERSONNEL ACTIONS AND PROHIBITED PER-
2	SONNEL PRACTICES.
3	(a) Personnel Action.—Section 2302(a)(2)(A) of
4	title 5, United States Code, is amended—
5	(1) in clause (x), by striking "and" after the
6	semicolon; and
7	(2) by redesignating clause (xi) as clause (xii)
8	and inserting after clause (x) the following:
9	"(xi) the implementation or enforce-
10	ment of any nondisclosure policy, form, or
11	agreement; and".
12	(b) Prohibited Personnel Practice.—
13	(1) In general.—Section 2302(b) of title 5,
14	United States Code, is amended—
15	(A) in paragraph (11), by striking "or" at
16	the end;
17	(B) in paragraph (12), by striking the pe-
18	riod and inserting "; or"; and
19	(C) by inserting after paragraph (12) the
20	following:
21	"(13) implement or enforce any nondisclosure
22	policy, form, or agreement, if such policy, form, or
23	agreement does not contain the following statement:
24	'These provisions are consistent with and do not su-
25	persede, conflict with, or otherwise alter the em-
26	ployee obligations, rights, or liabilities created by

1	Executive Order 13526 (75 Fed. Reg. 707; relating
2	to classified national security information), or any
3	successor thereto; section 7211 of title 5, United
4	States Code (governing disclosures to Congress);
5	section 1034 of title 10, United States Code (gov-
6	erning disclosure to Congress by members of the
7	military); section 2302(b)(8) of title 5, United
8	States Code (governing disclosures of illegality,
9	waste, fraud, abuse, or public health or safety
10	threats); the Intelligence Identities Protection Act of
11	1982 (50 U.S.C. 421 et seq.) (governing disclosures
12	that could expose confidential Government agents);
13	and the statutes which protect against disclosures
14	that could compromise national security, including
15	sections 641, 793, 794, 798, and 952 of title 18,
16	United States Code, and section 4(b) of the Subver-
17.	sive Activities Control Act of 1950 (50 U.S.C.
18	783(b)). The definitions, requirements, obligations,
19	rights, sanctions, and liabilities created by such Ex-
20	ecutive order and such statutory provisions are in-
21	corporated into this agreement and are control-
22	ling.'".
23	(2) Nondisclosure policy, form, or agree-
24	MENT IN EFFECT BEFORE THE DATE OF ENACT-
25	MENT.—A nondisclosure policy, form, or agreement

1	that was in effect before the date of enactment of
2	this Act, but that does not contain the statement re-
3	quired under section 2302(b)(13) of title 5, United
4	States Code, (as added by this Act) for implementa-
5	tion or enforcement—
6	(A) may be enforced with regard to a cur-
7	rent employee if the agency gives such employee
8	notice of the statement; and
9	(B) may continue to be enforced after the
10	effective date of this Act with regard to a
11	former employee if the agency posts notice of
12	the statement on the agency website for the 1-
13	year period following that effective date.
14	(c) RETALIATORY INVESTIGATIONS.—
15	(1) AGENCY INVESTIGATION.—Section 1214 of
16	title 5, United States Code, is amended by adding
17	at the end the following:
18	"(h) Any corrective action ordered under this section
19	to correct a prohibited personnel practice may include fees,
20	costs, or damages reasonably incurred due to an agency
21	investigation of the employee, if such investigation was
22	commenced, expanded, or extended in retaliation for the
23	disclosure or protected activity that formed the basis of
24	the corrective action.".

1	(2) DAMAGES.—Section 1221(g) of title 5,
2	United States Code, is amended by adding at the
3	end the following:
4	"(4) Any corrective action ordered under this
5	section to correct a prohibited personnel practice
6	may include fees, costs, or damages reasonably in-
7	curred due to an agency investigation of the em-
8	ployee, if such investigation was commenced, ex-
9	panded, or extended in retaliation for the disclosure
10	or protected activity that formed the basis of the
11	corrective action.".
12	SEC. 105. EXCLUSION OF AGENCIES BY THE PRESIDENT.
13	Section 2302(a)(2)(C) of title 5, United States Code,
14	is amended by striking clause (ii) and inserting the fol-
15	lowing:
16	"(ii)(I) the Federal Bureau of Inves-
17	tigation, the Central Intelligence Agency,
18	the Defense Intelligence Agency, the Na-
19	tional Geospatial-Intelligence Agency, the
20	National Security Agency, the Office of the
21	Director of National Intelligence, and the
22	National Reconnaissance Office; and
23	"(II) as determined by the President,
24	any executive agency or unit thereof the
25	principal function of which is the conduct

1	of foreign intelligence or counterintel-
2	ligence activities, provided that the deter-
3	mination be made prior to a personnel ac-
4	tion; or".
5	SEC. 106. DISCIPLINARY ACTION.
6	Section 1215(a)(3) of title 5, United States Code, is
7	amended to read as follows:
8	"(3)(A) A final order of the Board may im-
. 9	pose—
10	"(i) disciplinary action consisting of re-
11	moval, reduction in grade, debarment from
12	Federal employment for a period not to exceed
13	5 years, suspension, or reprimand;
14	"(ii) an assessment of a civil penalty not to
15	exceed \$1,000; or
16	"(iii) any combination of disciplinary ac-
17	tions described under clause (i) and an assess-
18	ment described under clause (ii).
19	"(B) In any case brought under paragraph (1)
20	in which the Board finds that an employee has com-
21	mitted a prohibited personnel practice under section
22	2302(b)(8), or $2302(b)(9)$ (A)(i), (B), (C), or (D),
23	the Board may impose disciplinary action if the
24	Board finds that the activity protected under section
25	2302(b)(8), or 2302(b)(9) (A)(i), (B), (C), or (D)

- 1 was a significant motivating factor, even if other fac-
- 2 tors also motivated the decision, for the employee's
- decision to take, fail to take, or threaten to take or
- 4 fail to take a personnel action, unless that employee
- 5 demonstrates, by preponderance of evidence, that
- 6 the employee would have taken, failed to take, or
- 7 threatened to take or fail to take the same personnel
- 8 action, in the absence of such protected activity.".

## 9 SEC. 107. REMEDIES.

- 10 (a) ATTORNEY FEES.—Section 1204(m)(1) of title 5,
- 11 United States Code, is amended by striking "agency in-
- 12 volved" and inserting "agency where the prevailing party
- 13 was employed or had applied for employment at the time
- 14 of the events giving rise to the case".
- 15 (b) Damages.—Sections 1214(g)(2) and
- 16 1221(g)(1)(A)(ii) of title 5, United States Code, are
- 17 amended by striking all after "travel expenses," and in-
- 18 serting "any other reasonable and foreseeable consequen-
- 19 tial damages, and compensatory damages (including inter-
- 20 est, reasonable expert witness fees, and costs)." each place
- 21 it appears.

## 22 SEC. 108. JUDICIAL REVIEW.

- 23 (a) IN GENERAL.—Section 7703(b) of title 5, United
- 24 States Code, is amended by striking the matter preceding
- 25 paragraph (2) and inserting the following:

- 1 "(b)(1)(A) Except as provided in subparagraph (B)
- 2 and paragraph (2) of this subsection, a petition to review
- 3 a final order or final decision of the Board shall be filed
- 4 in the United States Court of Appeals for the Federal Cir-
- 5 cuit. Notwithstanding any other provision of law, any peti-
- 6 tion for review shall be filed within 60 days after the
- 7 Board issues notice of the final order or decision of the
- 8 Board.
- 9 "(B) During the 5-year period beginning on the effec-
- 10 tive date of the Whistleblower Protection Enhancement
- 11 Act of 2010, a petition to review a final order or final
- 12 decision of the Board that raises no challenge to the
- 13 Board's disposition of allegations of a prohibited personnel
- 14 practice described in section 2302(b) other than practices
- 15 described in section 2302(b)(8), or 2302(b)(9) (A)(i), (B),
- 16 (C), or (D) shall be filed in the United States Court of
- 17 Appeals for the Federal Circuit or any court of appeals
- 18 of competent jurisdiction as provided under paragraph
- 19 (2).".
- 20 (b) REVIEW OBTAINED BY OFFICE OF PERSONNEL
- 21 Management.—Section 7703(d) of title 5, United States
- 22 Code, is amended to read as follows:
- 23 "(d)(1) Except as provided under paragraph (2), this
- 24 paragraph shall apply to any review obtained by the Direc-
- 25 tor of the Office of Personnel Management. The Director

- 1 of the Office of Personnel Management may obtain review
- 2 of any final order or decision of the Board by filing, within
- 3 60 days after the Board issues notice of the final order
- 4 or decision of the Board, a petition for judicial review in
- 5 the United States Court of Appeals for the Federal Circuit
- 6 if the Director determines, in the discretion of the Direc-
- 7 tor, that the Board erred in interpreting a civil service
- 8 law, rule, or regulation affecting personnel management
- 9 and that the Board's decision will have a substantial im-
- 10 pact on a civil service law, rule, regulation, or policy direc-
- 11 tive. If the Director did not intervene in a matter before
- 12 the Board, the Director may not petition for review of a
- 13 Board decision under this section unless the Director first
- 14 petitions the Board for a reconsideration of its decision,
- 15 and such petition is denied. In addition to the named re-
- 16 spondent, the Board and all other parties to the pro-
- 17 ceedings before the Board shall have the right to appear
- 18 in the proceeding before the Court of Appeals. The grant-
- 19 ing of the petition for judicial review shall be at the discre-
- 20 tion of the Court of Appeals.
- 21 "(2) During the 5-year period beginning on the effec-
- 22 tive date of the Whistleblower Protection Enhancement
- 23 Act of 2010, this paragraph shall apply to any review ob-
- 24 tained by the Director of the Office of Personnel Manage-
- 25 ment that raises no challenge to the Board's disposition

- 1 of allegations of a prohibited personnel practice described
- 2 in section 2302(b) other than practices described in sec-
- 3 tion 2302(b)(8), or 2302(b)(9) (A)(i), (B), (C), or (D).
- 4 The Director of the Office of Personnel Management may
- 5 obtain review of any final order or decision of the Board
- 6 by filing, within 60 days after the Board issues notice of
- 7 the final order or decision of the Board, a petition for judi-
- 8 cial review in the United States Court of Appeals for the
- 9 Federal Circuit or any court of appeals of competent juris-
- 10 diction as provided under subsection (b)(2) if the Director
- 11 determines, in the discretion of the Director, that the
- 12 Board erred in interpreting a civil service law, rule, or reg-
- 13 ulation affecting personnel management and that the
- 14 Board's decision will have a substantial impact on a civil
- 15 service law, rule, regulation, or policy directive. If the Di-
- 16 rector did not intervene in a matter before the Board, the
- 17 Director may not petition for review of a Board decision
- 18 under this section unless the Director first petitions the
- 19 Board for a reconsideration of its decision, and such peti-
- 20 tion is denied. In addition to the named respondent, the
- 21 Board and all other parties to the proceedings before the
- 22 Board shall have the right to appear in the proceeding
- 23 before the court of appeals. The granting of the petition
- 24 for judicial review shall be at the discretion of the court
- 25 of appeals.".

1	SEC. 109. PROHIBITED PERSONNEL PRACTICES AFFECTING
2	THE TRANSPORTATION SECURITY ADMINIS
3	TRATION.
4	(a) In General.—Chapter 23 of title 5, United
5	States Code, is amended—
6	(1) by redesignating sections 2304 and 2305 as
7	sections 2305 and 2306, respectively; and
8	(2) by inserting after section 2303 the fol-
9	lowing:
10	"§ 2304. Prohibited personnel practices affecting the
11	Transportation Security Administration
12	"(a) In General.—Notwithstanding any other pro-
13	vision of law, any individual holding or applying for a posi-
14	tion within the Transportation Security Administration
15	shall be covered by—
16	"(1) the provisions of section 2302(b) (1), (8),
17	and (9);
18	"(2) any provision of law implementing section
19	2302(b) (1), (8), or (9) by providing any right or
20	remedy available to an employee or applicant for em-
21	ployment in the civil service; and
22	"(3) any rule or regulation prescribed under
23	any provision of law referred to in paragraph (1) or
24	(2).
25	"(b) Rule of Construction.—Nothing in this sec-
26	tion shall be construed to affect any rights, apart from

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for a covered position;

1	those described in subsection (a), to which an individual
2	described in subsection (a) might otherwise be entitled
3	under law.".
4	(b) TECHNICAL AND CONFORMING AMENDMENT.—
5	The table of sections for chapter 23 of title 5, United
6	States Code, is amended by striking the items relating to
7	sections 2304 and 2305, respectively, and by inserting the
8	following:
	"2304. Prohibited personnel practices affecting the Transportation Security Administration.
	"2305. Responsibility of the Government Accountability Office. "2306. Coordination with certain other provisions of law.".
9	(c) Effective Date.—The amendments made by
10	this section shall take effect on the date of enactment of
11	this section.
12	SEC. 110. DISCLOSURE OF CENSORSHIP RELATED TO RE-
13	SEARCH, ANALYSIS, OR TECHNICAL INFOR-
14	MATION.
15	(a) DEFINITIONS.—In this subsection—
16	(1) the term "agency" has the meaning given
17	under section 2302(a)(2)(C) of title 5, United States
18	Code;
19	(2) the term "applicant" means an applicant

(3) the term "censorship related to research,

analysis, or technical information" means any effort

1	to distort, misrepresent, or suppress research, anal-
2	ysis, or technical information;
3	(4) the term "covered position" has the mean-
4	ing given under section 2302(a)(2)(B) of title 5,
5	United States Code;
6	(5) the term "employee" means an employee in
7	a covered position in an agency; and
8	(6) the term "disclosure" has the meaning
9	given under section 2302(a)(2)(D) of title 5, United
10	States Code.
11	(b) PROTECTED DISCLOSURE.—
12	(1) In general.—Any disclosure of informa-
13	tion by an employee or applicant for employment
14	that the employee or applicant reasonably believes is
15	evidence of censorship related to research, analysis,
16	or technical information—
17	(A) shall come within the protections of
18	section 2302(b)(8)(A) of title 5, United States
19	Code, if—
20	(i) the employee or applicant reason-
21	ably believes that the censorship related to
22	research, analysis, or technical information
23	is or will cause—
24	(I) any violation of law, rule, or
25	regulation, except for an alleged viola-

1	tion that is a minor, inadvertent viola-
2	tion, and occurs during the conscien-
3	tious carrying out of official duties; or
4	(II) gross mismanagement, a
5	gross waste of funds, an abuse of au-
6	thority, or a substantial and specific
7	danger to public health or safety; and
8	(ii) such disclosure is not specifically
9	prohibited by law or such information is
10	not specifically required by Executive order
11	to be kept classified in the interest of na-
12	tional defense or the conduct of foreign af-
13	fairs; and
14	(B) shall come within the protections of
15	section 2302(b)(8)(B) of title 5, United States
16	Code, if—
17	(i) the employee or applicant reason-
18	ably believes that the censorship related to
19	research, analysis, or technical information
20	is or will cause—
21	(I) any violation of law, rule, or
22	regulation, except for an alleged viola-
23	tion that is a minor, inadvertent viola-
24	tion, and occurs during the conscien-
25	tious carrying out of official duties; or

1	(II) gross mismanagement, a
2	gross waste of funds, an abuse of au-
3	thority, or a substantial and specific
4	danger to public health or safety; and
5	(ii) the disclosure is made to the Spe-
6	cial Counsel, or to the Inspector General of
7	an agency or another person designated by
8	the head of the agency to receive such dis-
9	closures, consistent with the protection of
10	sources and methods.
11	(2) DISCLOSURES NOT EXCLUDED.—A disclo-
12	sure shall not be excluded from paragraph (1) for
13	any reason described under section 2302(f)(1) or (2)
14	of title 5, United States Code.
15	(3) Rule of construction.—Nothing in this
16	section shall be construed to imply any limitation on
17	the protections of employees and applicants afforded
18	by any other provision of law, including protections
19	with respect to any disclosure of information be-
20	lieved to be evidence of censorship related to re-
21	search, analysis, or technical information.

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1	SEC. 111. CLARIFICATION OF WHISTLEBLOWER RIGHTS
2	FOR CRITICAL INFRASTRUCTURE INFORMA-
3	TION.
4	Section 214(e) of the Homeland Security Act of 2002
5	(6 U.S.C. 133(c)) is amended by adding at the end the
6	following: "For purposes of this section a permissible use
7	of independently obtained information includes the disclo-
8	sure of such information under section 2302(b)(8) of title
9	5, United States Code.".
10	SEC. 112. ADVISING EMPLOYEES OF RIGHTS.
11	Section 2302(c) of title 5, United States Code, is
12	amended by inserting ", including how to make a lawful
13	disclosure of information that is specifically required by
14	law or Executive order to be kept classified in the interest
15	of national defense or the conduct of foreign affairs to the
16	Special Counsel, the Inspector General of an agency, Con-
17	gress, or other agency employee designated to receive such
18	disclosures" after "chapter 12 of this title".
19	SEC. 113. SPECIAL COUNSEL AMICUS CURIAE APPEAR-
20	ANCE.
21	Section 1212 of title 5, United States Code, is
22	amended by adding at the end the following:
23	"(h)(1) The Special Counsel is authorized to appear
24	as amicus curiae in any action brought in a court of the
25	United States related to any civil action brought in con-

26 nection with section 2302(b) (8) or (9), or as otherwise

- 1 authorized by law. In any such action, the Special Counsel
- 2 is authorized to present the views of the Special Counsel
- 3 with respect to compliance with section 2302(b) (8) or (9)
- 4 and the impact court decisions would have on the enforce-
- 5 ment of such provisions of law.
- 6 "(2) A court of the United States shall grant the ap-
- 7 plication of the Special Counsel to appear in any such ac-
- 8 tion for the purposes described under subsection (a).".
- 9 SEC. 114. SCOPE OF DUE PROCESS.
- 10 (a) Special Counsel.—Section 1214(b)(4)(B)(ii) of
- 11 title 5, United States Code, is amended by inserting ",
- 12 after a finding that a protected disclosure was a contrib-
- 13 uting factor," after "ordered if".
- 14 (b) Individual Action.—Section 1221(e)(2) of title
- 15 5, United States Code, is amended by inserting ", after
- 16 a finding that a protected disclosure was a contributing
- 17 factor," after "ordered if".
- 18 SEC. 115. NONDISCLOSURE POLICIES, FORMS, AND AGREE-
- 19 MENTS.
- 20 (a) IN GENERAL.—
- 21 (1) REQUIREMENT.—Each agreement in Stand-
- ard Forms 312 and 4414 of the Government and
- any other nondisclosure policy, form, or agreement
- of the Government shall contain the following state-
- 25 ment: "These restrictions are consistent with and do

1 not supersede, conflict with, or otherwise alter the 2 employee obligations, rights, or liabilities created by 3 Executive Order 13526 (75 Fed. Reg. 707; relating 4 to classified national security information) or any 5 successor thereto; section 7211 of title 5. United 6 States Code (governing disclosures to Congress); 7 section 1034 of title 10, United States Code (gov-8 erning disclosure to Congress by members of the 9 military); section 2302(b)(8) of title 5, United 10 States Code (governing disclosures of illegality. 11 waste, fraud, abuse, or public health or safety 12 threats); the Intelligence Identities Protection Act of 13 1982 (50 U.S.C. 421 et seq.) (governing disclosures 14 that could expose confidential Government agents); 15 and the statutes which protect against disclosure 16 that may compromise the national security, includ-17 ing sections 641, 793, 794, 798, and 952 of title 18. 18 United States Code, and section 4(b) of the Subver-19 sive Activities Act of 1950 (50 U.S.C. 783(b)). The 20 definitions, requirements, obligations, rights, sanc-21 tions, and liabilities created by such Executive order 22 and such statutory provisions are incorporated into 23 this agreement and are controlling.".

(2) Enforceability.—

24

1	(A) IN GENERAL.—Any nondisclosure pol-
2	icy, form, or agreement described under para-
3	graph (1) that does not contain the statement
4	required under paragraph (1) may not be im-
5	plemented or enforced to the extent such policy
6	form, or agreement is inconsistent with that
7	statement.
8	(B) Nondisclosure policy, form, or
9	AGREEMENT IN EFFECT BEFORE THE DATE OF
10	ENACTMENT.—A nondisclosure policy, form, or
1,1	agreement that was in effect before the date of
12	enactment of this Act, but that does not con-
13	tain the statement required under paragraph
4	(1)—
15	(i) may be enforced with regard to a
16	current employee if the agency gives such
17	employee notice of the statement; and
8	(ii) may continue to be enforced after
9	the effective date of this Act with regard
20	to a former employee if the agency posts
21	notice of the statement on the agency
22	website for the 1-year period following that
23	effective date.
24	(b) Persons Other Than Government Employ-
25	EES.—Notwithstanding subsection (a), a nondisclosure

- 1 policy, form, or agreement that is to be executed by a per-
- 2 son connected with the conduct of an intelligence or intel-
- 3 ligence-related activity, other than an employee or officer
- 4 of the United States Government, may contain provisions
- 5 appropriate to the particular activity for which such docu-
- 6 ment is to be used. Such policy, form, or agreement shall,
- 7 at a minimum, require that the person will not disclose
- 8 any classified information received in the course of such
- 9 activity unless specifically authorized to do so by the
- 10 United States Government. Such nondisclosure policy,
- 11 form, or agreement shall also make it clear that such
- 12 forms do not bar disclosures to Congress or to an author-
- 13 ized official of an executive agency or the Department of
- 14 Justice that are essential to reporting a substantial viola-
- 15 tion of law, consistent with the protection of sources and
- 16 methods.

## 17 SEC. 116. REPORTING REQUIREMENTS.

- 18 (a) GOVERNMENT ACCOUNTABILITY OFFICE.—
- 19 (1) Report.—Not later than 40 months after
- the date of enactment of this Act, the Comptroller
- General shall submit a report to the Committee on
- Homeland Security and Governmental Affairs of the
- 23 Senate and the Committee on Oversight and Govern-
- 24 ment Reform of the House of Representatives on the
- 25 implementation of this title.

1	(2) Contents.—The report under this para-
2	graph shall include—
3	(A) an analysis of any changes in the num-
4	ber of cases filed with the United States Merit
5	Systems Protection Board alleging violations of
6	section 2302(b) (8) or (9) of title 5, United
7	States Code, since the effective date of this Act;
8	(B) the outcome of the cases described
9	under subparagraph (A), including whether or
10	not the United States Merit Systems Protection
11	Board, the Federal Circuit Court of Appeals, or
12	any other court determined the allegations to be
13	frivolous or malicious;
14	(C) an analysis of the outcome of cases de-
15	scribed under subparagraph (A) that were de-
16	cided by a United States District Court and the
17	impact the process has on the Merit Systems
18	Protection Board and the Federal court system;
19	and
20	(D) any other matter as determined by the
21	Comptroller General.
22	(b) MERIT SYSTEMS PROTECTION BOARD.—
23	(1) IN GENERAL.—Each report submitted an-
24	nually by the Merit Systems Protection Board under
25	section 1116 of title 31, United States Code, shall,

1	with respect to the period covered by such report, in-
2	clude as an addendum the following:
3	(A) Information relating to the outcome of
4	cases decided during the applicable year of the
5	report in which violations of section 2302(b) (8)
6	or (9) (A)(i), (B)(i), (C), or (D) of title 5,
7	United States Code, were alleged.
8	(B) The number of such cases filed in the
9	regional and field offices, the number of peti-
10	tions for review filed in such cases, and the out-
11	comes of such cases.
12	(2) First report.—The first report described
13	under paragraph (1) submitted after the date of en-
14	actment of this Act shall include an addendum re-
15	quired under that subparagraph that covers the pe-
16	riod beginning on January 1, 2009 through the end
17	of the fiscal year 2009.
18	SEC. 117. ALTERNATIVE REVIEW.
19	(a) In General.—Section 1221 of title 5, United
20	States Code, is amended by adding at the end the fol-
21	lowing:
22	``(k)(1) In this subsection, the term 'appropriate
23	United States district court', as used with respect to an
24	alleged prohibited personnel practice, means the United
25	States district court for the judicial district in which—

1	"(A) the prohibited personnel practice is alleged
2	to have been committed; or
3	"(B) the employee, former employee, or appli-
4	cant for employment allegedly affected by such prac-
5	tice resides.
6	"(2)(A) An employee, former employee, or applicant
7	for employment in any case to which paragraph (3) or (4)
8	applies may file an action at law or equity for de novo
9	review in the appropriate United States district court in
10	accordance with this subsection.
11	"(B) Upon initiation of any action under subpara-
12	graph (A), the Board shall stay any other claims of such
.13	employee, former employee, or applicant pending before
14	the Board at that time which arise out of the same set
15	of operative facts. Such claims shall be stayed pending
16	completion of the action filed under subparagraph (A) be-
17	fore the appropriate United States district court and any
18	associated appellate review.
19	"(3) This paragraph applies in any case in which—
20	"(A) an employee, former employee, or appli-
21	cant for employment—
22	"(i) seeks corrective action from the Merit
23	Systems Protection Board under section
24	1221(a) based on an alleged prohibited per-
25	sonnel practice described in section 2302(b) (8)

1	or (9) (A)(i), (B), (C), or (D) for which the as-
2	sociated personnel action is an action covered
3	under section 7512 or 7542; or
4	"(ii) files an appeal under section 7701(a)
5	alleging as an affirmative defense the commis-
6	sion of a prohibited personnel practice described
7	in section 2302(b) (8) or (9) (A)(i), (B), (C),
8	or (D) for which the associated personnel action
9	is an action covered under section 7512 or
10	7542;
11	"(B) no final order or decision is issued by the
12	Board within 270 days after the date on which a re-
13	quest for that corrective action or appeal has been
14	duly submitted; and
15	"(C) such employee, former employee, or appli-
16	cant provides written notice to the Board of filing an
17	action under this subsection before the filing of that
18	action.
19	"(4) This paragraph applies in any case in which—
20	"(A) an employee, former employee, or applicant for
21	employment —
22	"(i) seeks corrective action from the Merit Sys-
23	tems Protection Board under section 1221(a) based
24	on an alleged prohibited personnel practice described
25	in section 2302(b) (8) or (9) (A)(i), (B), (C), or (D)

1	for which the associated personnel action is an ac
, 2	tion covered under section 7512 or 7542; or
3	"(ii) files an appeal under section 7701(a)(1
4	alleging as an affirmative defense the commission o
5	a prohibited personnel practice described in section
6	2302(b) (8) or (9) (A)(i), (B), (C), or (D) for which
7	the associated personnel action is an action covered
. 8	under section 7512 or 7542;
9	"(B)(i) within 30 days after the date on which the
10	request for corrective action or appeal was duly submitted
11	such employee, former employee, or applicant for employe
12	ment files a motion requesting a certification consistent
13	with subparagraph (C) to the Board, any administrative
14	law judge appointed by the Board under section 3105 of
15	this title and assigned to the case, or any employee of the
16	Board designated by the Board and assigned to the case
17	and
18	"(ii) such employee has not previously filed a motion
19	under clause (i) related to that request for corrective ac-
20	tion; and
21	"(C) the Board, any administrative law judge ap-
22	pointed by the Board under section 3105 of this title and
23	assigned to the case, or any employee of the Board des-
24	ignated by the Board and assigned to the case certifies
25	that—

1	"(i) the Board is not likely to dispose of the
2	case within 270 days after the date on which a re-
3	quest for that corrective action has been duly sub-
4	mitted;
5	"(ii) the case—
6	"(I) consists of multiple claims;
7	"(II) requires complex or extensive dis-
8	covery;
9	"(III) arises out of the same set of opera-
10	tive facts as any civil action against the Govern-
11	ment filed by the employee, former employee, or
12	applicant pending in a Federal court; or
13	"(IV) involves a novel question of law; or
14	"(iii) under standards applicable to the review
15	of motions to dismiss under rule 12(b)(6) of the
16	Federal Rules of Civil Procedure, including rule
17	12(d), the request for corrective action (including
18	any allegations made with the motion under sub-
19	paragraph (B)) would not be subject to dismissal.
20	"(5) The Board shall grant or deny any motion re-
21	questing a certification described under paragraph (4)(ii)
22	within 90 days after the submission of such motion and
23	the Board may not issue a decision on the merits of a
24	request for corrective action within 15 days after granting
25	or denying a motion requesting certification.

- 1 "(6)(A) Any decision of the Board, any administra-
- 2 tive law judge appointed by the Board under section 3105
- 3 of this title and assigned to the case, or any employee of
- 4 the Board designated by the Board and assigned to the
- 5 case to grant or deny a certification described under para-
- 6 graph (4)(ii) shall be reviewed on appeal of a final order
- 7 or decision of the Board under section 7703 only if—
- 8 "(i) a motion requesting a certification was de-
- 9 nied; and
- 10 "(ii) the reviewing court vacates the decision of
- 11 the Board on the merits of the claim under the
- standards set forth in section 7703(c).
- 13 "(B) The decision to deny the certification shall be
- 14 overturned by the reviewing court, and an order granting
- 15 certification shall be issued by the reviewing court, if such
- 16 decision is found to be arbitrary, capricious, or an abuse
- 17 of discretion.
- 18 "(C) The reviewing court's decision shall not be con-
- 19 sidered evidence of any determination by the Board, any
- 20 administrative law judge appointed by the Board under
- 21 section 3105 of this title, or any employee of the Board
- 22 designated by the Board on the merits of the underlying
- 23 allegations during the course of any action at law or equity
- 24 for de novo review in the appropriate United States dis-
- 25 trict court in accordance with this subsection.

1	"(7) In any action filed under this subsection—
2	"(A) the district court shall have jurisdiction
3	without regard to the amount in controversy;
4	"(B) at the request of either party, such action
5	shall be tried by the court with a jury;
6	"(C) the court—
7	"(i) subject to clause (iii), shall apply the
8	standards set forth in subsection (e); and
9	"(ii) may award any relief which the court
10	considers appropriate under subsection (g), ex-
11	cept—
12	"(I) relief for compensatory damages
13	may not exceed \$300,000; and
1,4	"(II) relief may not include punitive
15	damages; and
16	"(iii) notwithstanding subsection (e)(2),
17	may not order relief if the agency demonstrates
18	by a preponderance of the evidence that the
19	agency would have taken the same personnel
20	action in the absence of such disclosure; and
21	"(D) the Special Counsel may not represent the
22	employee, former employee, or applicant for employ-
23	ment.
24	"(8) An appeal from a final decision of a district
25	court in an action under this subsection shall be taken

- 1 to the Court of Appeals for the Federal Circuit or any
- 2 court of appeals of competent jurisdiction.
- 3 "(9) This subsection applies with respect to any ap-
- 4 peal, petition, or other request for corrective action duly
- 5 submitted to the Board, whether under section
- 6 1214(b)(2), the preceding provisions of this section, sec-
- 7 tion 7513(d), section 7701, or any otherwise applicable
- 8 provisions of law, rule, or regulation.".
- 9 (b) Sunset.—
- 10 (1) In general.—Except as provided under
- paragraph (2), the amendments made by this section
- shall cease to have effect 5 years after the effective
- date of this Act.
- 14 (2) Pending claims.—The amendments made
- by this section shall continue to apply with respect
- to any claim pending before the Board on the last
- day of the 5-year period described under paragraph
- 18 (1).
- 19 SEC. 118. MERIT SYSTEMS PROTECTION BOARD SUMMARY
- JUDGMENT.
- 21 (a) IN GENERAL.—Section 1204(b) of title 5, United
- 22 States Code, is amended—
- 23 (1) by redesignating paragraph (3) as para-
- 24 graph (4);

1	(2) by inserting after paragraph (2) the fol-
2	lowing:
3	"(3) With respect to a request for corrective ac-
4	tion based on an alleged prohibited personnel prac-
5	tice described in section 2302(b) (8) or (9) (A)(i),
6	(B), (C), or (D) for which the associated personnel
7	action is an action covered under section 7512 or
8	7542, the Board, any administrative law judge ap-
9	pointed by the Board under section 3105 of this
10	title, or any employee of the Board designated by
11	the Board may, with respect to any party, grant a
12	motion for summary judgment when the Board or
13	the administrative law judge determines that there is
14	no genuine issue as to any material fact and that
15	the moving party is entitled to a judgment as a mat-
16	ter of law.".
17	(b) Sunset.—
18	(1) In general.—Except as provided under
19	paragraph (2), the amendments made by this section
20	shall cease to have effect 5 years after the effective
21	date of this Act.
22	(2) PENDING CLAIMS.—The amendments made
23	by this section shall continue to apply with respect
24	to any claim pending before the Board on the last

1	day of the 5-year period described under paragraph
2	(1).
3	SEC. 119. DISCLOSURES OF CLASSIFIED INFORMATION.
4	(a) PROHIBITED PERSONNEL PRACTICES.—Section
5	2302(b)(8) of title 5, United States Code, is amended—
6	(1) in subparagraph (A), by striking "or" after
7	the semicolon;
8	(2) in subparagraph (B), by adding "or" after
9	the semicolon; and
10	(3) by adding at the end the following:
11	"(C) any communication that complies
12	with subsection (a)(1), (d), or (h) of section 8H
13	of the Inspector General Act of 1978 (5 U.S.C.
14	App);".
15	(b) Inspector General Act of 1978.—Section 8H
16	of the Inspector General Act of 1978 (5 U.S.C. App) is
17	amended—
18	(1) in subsection (a)(1), by adding at the end
19	the following:
20	"(D) An employee of any agency, as that
21	term is defined under section 2302(a)(2)(C) of
22	title 5, United States Code, who intends to re-
23	port to Congress a complaint or information
24	with respect to an urgent concern may report
25	the complaint or information to the Inspector

1	General (or designee) of the agency of which
2	that employee is employed.";
3	(2) in subsection (c), by striking "intelligence
4	committees" and inserting "appropriate commit-
5	tees";
6	(3) in subsection (d)—
7	(A) in paragraph (1), by striking "either
8	or both of the intelligence committees" and in-
9	serting "any of the appropriate committees";
10	and
11	(B) in paragraphs (2) and (3), by striking
12	"intelligence committees" each place that term
13	appears and inserting "appropriate commit-
14	tees";
15	(4) in subsection (h)—
16	(A) in paragraph (1)—
17	(i) in subparagraph (A), by striking
18	"intelligence"; and
19	(ii) in subparagraph (B), by inserting
20	"or an activity involving classified informa-
21	tion" after "an intelligence activity"; and
22	(B) by striking paragraph (2), and insert-
23	ing the following:
24	"(2) The term 'appropriate committees' means
25	the Permanent Select Committee on Intelligence of

1	the House of Representatives and the Select Com-		
2	mittee on Intelligence of the Senate, except that with		
3	respect to disclosures made by employees described		
4	in subsection (a)(1)(D), the term 'appropriate com		
5	mittees' means the committees of appropriate juris		
6	diction.".		
7	SEC. 120. WHISTLEBLOWER PROTECTION OMBUDSMAN.		
8	(a) In General.—Section 3 of the Inspector General		
9	Act of 1978 (5 U.S.C. App.) is amended by striking sub-		
10	section (d) and inserting the following:		
11	"(d)(1) Each Inspector General shall, in accordance		
12	with applicable laws and regulations governing the civil		
13	service—		
14	"(A) appoint an Assistant Inspector General for		
15	Auditing who shall have the responsibility for super-		
16	vising the performance of auditing activities relating		
17	to programs and operations of the establishment;		
18	"(B) appoint an Assistant Inspector General for		
19	Investigations who shall have the responsibility for		
20	supervising the performance of investigative activi-		
21	ties relating to such programs and operations; and		
22	"(C) designate a Whistleblower Protection Om-		
23	budsman who shall educate agency employees—		
24	"(i) about prohibitions on retaliation for		
25	protected disclosures; and		

1	"(ii) who have made or are contemplating
2	making a protected disclosure about the rights
3	and remedies against retaliation for protected
4	disclosures.
5	"(2) The Whistleblower Protection Ombudsman shall
6	not act as a legal representative, agent, or advocate of the
7	employee or former employee.
8	"(3) For the purposes of this section, the requirement
9	of the designation of a Whistleblower Protection Ombuds-
10	man under paragraph (1)(C) shall not apply to—
11	"(A) any agency that is an element of the intel-
12	ligence community (as defined in section 3(4) of the
13	National Security Act of 1947 (50 U.S.C. 401a(4)));
14	or
15	"(B) as determined by the President, any exec-
16	utive agency or unit thereof the principal function of
17	which is the conduct of foreign intelligence or
18	counter intelligence activities.".
19	(b) TECHNICAL AND CONFORMING AMENDMENT.—
20	Section 8D(j) of the Inspector General Act of 1978 (5
21	U.S.C. App.) is amended—
22	(1) by striking "section 3(d)(1)" and inserting
23	"section 3(d)(1)(A)"; and
24	(2) by striking "section 3(d)(2)" and inserting
25	"section 3(d)(1)(B)".

1	(c) SUNSET.—
2	(1) In general.—The amendments made by
3	this section shall cease to have effect on the date
4	that is 5 years after the date of enactment of this
5	Act.
6	(2) RETURN TO PRIOR AUTHORITY.—Upon the
7	date described in paragraph (1), section 3(d) and
8	section 8D(j) of the Inspector General Act of 1978
9	(5 U.S.C. App.) shall read as such sections read on
10	the day before the date of enactment of this Act.
11	TITLE II—INTELLIGENCE COM-
12	MUNITY WHISTLEBLOWER
13	PROTECTIONS
14	SEC. 201. PROTECTION OF INTELLIGENCE COMMUNITY
15	WHISTLEBLOWERS.
16	(a) In General.—Chapter 23 of title 5, United
17	States Code, is amended by inserting after section 2303
18	the following:
19	"§ 2303A. Prohibited personnel practices in the intel-
20	ligence community
21	"(a) DEFINITIONS.—In this section—
22	"(1) the term 'agency' means an executive de-
23	partment or independent establishment, as defined
24	under sections 101 and 104, that contains an intel-

1	ligence community element, except the Federal Bu
2	reau of Investigation;
3	"(2) the term intelligence community ele
. 4	ment'—
5	"(A) means—
6	"(i) the Central Intelligence Agency
7	the Defense Intelligence Agency, the Na
8	tional Geospatial-Intelligence Agency, the
9	National Security Agency, the Office of the
10	Director of National Intelligence, and the
11	National Reconnaissance Office; and
12	"(ii) any executive agency or uni
13	thereof determined by the President under
14	section 2302(a)(2)(C)(ii) of title 5, United
15	States Code, to have as its principal func-
16	tion the conduct of foreign intelligence or
17	counterintelligence activities; and
18	"(B) does not include the Federal Bureau
19	of Investigation; and
20	"(3) the term 'personnel action' means any ac-
21	tion described in clauses (i) through (x) of section
22	2302(a)(2)(A) with respect to an employee in a posi-
23	tion in an intelligence community element (other
24	than a position of a confidential, policy-determining,
25	policymaking, or policy-advocating character).

1	"(b) In General.—Any employee of an agency who
2	has authority to take, direct others to take, recommend
3	or approve any personnel action, shall not, with respect
4	to such authority, take or fail to take a personnel action
5	with respect to any employee of an intelligence community
6	element as a reprisal for a disclosure of information by
7	the employee to the Director of National Intelligence (or
8	an employee designated by the Director of National Intel-
9	ligence for such purpose), or to the head of the employing
10	agency (or an employee designated by the head of that
11	agency for such purpose), which the employee reasonably
12	believes evidences—
13	"(1) a violation of any law, rule, or regulation,
14	except for an alleged violation that—
15	"(A) is a minor, inadvertent violation; and
16	"(B) occurs during the conscientious car-
17	rying out of official duties; or
18	"(2) mismanagement, a gross waste of funds,
19	an abuse of authority, or a substantial and specific
20	danger to public health or safety.
21	"(c) Enforcement.—The President shall provide
22	for the enforcement of this section in a manner consistent
23	with applicable provisions of sections 1214 and 1221.
24	"(d) Existing Rights Preserved.—Nothing in
25	this section shall be construed to—

1	"(1) preempt or preclude any employee, or ap-
2	plicant for employment, at the Federal Bureau of
3	Investigation from exercising rights currently pro-
4	vided under any other law, rule, or regulation, in-
5	cluding section 2303;
6	"(2) repeal section 2303; or
7	"(3) provide the President or Director of Na-
8	tional Intelligence the authority to revise regulations
9	related to section 2303, codified in part 27 of the
10	Codé of Federal Regulations.".
11	(b) Technical and Conforming Amendment.—
12	The table of sections for chapter 23 of title 5, United
13	States Code, is amended by inserting after the item relat-
14	ing to section 2303 the following:
	"2303A. Prohibited personnel practices in the intelligence community.".
15	SEC. 202. REVIEW OF SECURITY CLEARANCE OR ACCESS
16	DETERMINATIONS.
17	(a) In General.—Section 3001(b) of the Intel-
18	ligence Reform and Terrorism Prevention Act of 2004 (50 $$
19	U.S.C. 435b(b)) is amended—
20	(1) in the matter preceding paragraph (1), by
21	striking "Not" and inserting "Except as otherwise
22	provided, not";
23	(2) in paragraph (5), by striking "and" after
24	the semicolon;

1	(3) in paragraph (6), by striking the period at
2	the end and inserting "; and"; and
3	(4) by inserting after paragraph (6) the fol-
4	lowing:
5	"(7) not later than 180 days after the date of
6	enactment of the Whistleblower Protection Enhance-
7	ment Act of 2010—
8	"(A) developing policies and procedures
9	that permit, to the extent practicable, individ-
10	uals who challenge in good faith a determina-
11	tion to suspend or revoke a security clearance
12	or access to classified information to retain
13	their government employment status while such
14	challenge is pending; and
15	"(B) developing and implementing uniform
16	and consistent policies and procedures to ensure
17	proper protections during the process for deny-
18	ing, suspending, or revoking a security clear-
19	ance or access to classified information, includ-
20	ing the provision of a right to appeal such a de-
21	nial, suspension, or revocation, except that
22	there shall be no appeal of an agency's suspen-
23	sion of a security clearance or access determina-
24	tion for purposes of conducting an investiga-
25	tion, if that suspension lasts no longer than 1

1	year or the head of the agency certifies that a
2	longer suspension is needed before a final deci
3,	sion on denial or revocation to prevent immi
4	nent harm to the national security.
5	"Any limitation period applicable to an agency
6	appeal under paragraph (7) shall be tolled until the
7	head of the agency (or in the case of any component
8	of the Department of Defense, the Secretary of De
9	fense) determines, with the concurrence of the Di
10	rector of National Intelligence, that the policies and
11	procedures described in paragraph (7) have been es-
12	tablished for the agency or the Director of National
13	Intelligence promulgates the policies and procedures
14	under paragraph (7). The policies and procedures
15	for appeals developed under paragraph (7) shall be
16	comparable to the policies and procedures pertaining
17	to prohibited personnel practices defined under sec-
18	tion 2302(b)(8) of title 5, United States Code, and
19	provide—
20	"(A) for an independent and impartial
21	fact-finder;
22	"(B) for notice and the opportunity to be
23	heard, including the opportunity to present rel-
24	evant evidence, including witness testimony;

1		"(C) that the employee or former employee
2	: '	may be represented by counsel;
3		"(D) that the employee or former employee
4		has a right to a decision based on the record
5		developed during the appeal;
6		"(E) that not more than 180 days shall
7		pass from the filing of the appeal to the report
8		of the impartial fact-finder to the agency head
9		or the designee of the agency head, unless—
10		"(i) the employee and the agency con-
11		cerned agree to an extension; or
12		"(ii) the impartial fact-finder deter-
13		mines in writing that a greater period of
14		time is required in the interest of fairness
15		or national security;
16		"(F) for the use of information specifically
17		required by Executive order to be kept classified
18		in the interest of national defense or the con-
19		duct of foreign affairs in a manner consistent
20		with the interests of national security, including
21		ex parte submissions if the agency determines
22		that the interests of national security so war-
23		rant; and
24		"(G) that the employee or former employee
25		shall have no right to compel the production of

1	information specifically required by Executive
2	order to be kept classified in the interest of na-
3	tional defense or the conduct of foreign affairs,
4	except evidence necessary to establish that the
5	employee made the disclosure or communication
6	such employee alleges was protected by sub-
7	paragraphs (A), (B), and (C) of subsection
8	(j)(1).".
9	(b) RETALIATORY REVOCATION OF SECURITY
10	CLEARANCES AND ACCESS DETERMINATIONS.—Section
11	3001 of the Intelligence Reform and Terrorism Prevention
12	Act of 2004 (50 U.S.C. 435b) is amended by adding at
13	the end the following:
14	"(j) RETALIATORY REVOCATION OF SECURITY
15	CLEARANCES AND ACCESS DETERMINATIONS.—
16	"(1) In general.—Agency personnel with au-
17	thority over personnel security clearance or access
18	determinations shall not take or fail to take, or
19	threaten to take or fail to take, any action with re-
20	spect to any employee's security clearance or access
21	determination because of—
22	"(A) any disclosure of information to the
23	Director of National Intelligence (or an em-
24	ployee designated by the Director of National
25	Intelligence for such purpose) or the head of

1		the employing agency (or employee designated
2		by the head of that agency for such purpose) by
3		an employee that the employee reasonably be-
4		lieves evidences—
5		"(i) a violation of any law, rule, or
6		regulation, except for an alleged violation
7		that is a minor, inadvertent violation, and
8		occurs during the conscientious carrying
9		out of official duties; or
10	•	"(ii) gross mismanagement, a gross
11		waste of funds, an abuse of authority, or
12		a substantial and specific danger to public
13		health or safety;
14		"(B) any disclosure to the Inspector Gen-
15		eral of an agency or another employee des-
16		ignated by the head of the agency to receive
17		such disclosures, of information which the em-
18		ployee reasonably believes evidences—
19		"(i) a violation of any law, rule, or
20		regulation, except for an alleged violation
21		that is a minor, inadvertent violation, and
22		occurs during the conscientious carrying
23		out of official duties; or
24		"(ii) gross mismanagement, a gross
25		waste of funds, an abuse of authority, or

1	a substantial and specific danger to public
2	health or safety;
3	"(C) any communication that complies
4	with subsection (a)(1), (d), or (h) of section 8H
5	of the Inspector General Act of 1978 (5 U.S.C.
6	App.) or that complies with subsection (d)(5)
7	(A), (D), or (H) of section 17 of the Central In-
8	telligence Agency Act of 1949 (50 U.S.C.
9	403q);
10	"(D) the exercise of any appeal, complaint,
11	or grievance right granted by any law, rule, or
12	regulation;
13	"(E) testifying for or otherwise lawfully as-
14	sisting any individual in the exercise of any
15	right referred to in subparagraph (D); or
16	"(F) cooperating with or disclosing infor-
17	mation to the Inspector General of an agency,
18	in accordance with applicable provisions of law
19	in connection with an audit, inspection, or in-
20	vestigation conducted by the Inspector General,
21	if the actions described under subparagraphs (D)
22.	through (F) do not result in the employee or appli-
23	cant unlawfully disclosing information specifically re-
24	quired by Executive order to be kept classified in the

1	interest of national defense or the conduct of foreign
2	affairs.
3	"(2) Rule of construction.—Consistent
4	with the protection of sources and methods, nothing
5	in paragraph (1) shall be construed to authorize the
6.	withholding of information from the Congress or the
7	taking of any personnel action against an employee
8	who discloses information to the Congress
9	"(3) Disclosures.—
10	"(A) IN GENERAL.—A disclosure shall not
11	be excluded from paragraph (1) because—
12	"(i) the disclosure was made to a per-
13	son, including a supervisor, who partici-
14	pated in an activity that the employee rea-
15	sonably believed to be covered by para-
16	graph (1)(A)(ii);
17	"(ii) the disclosure revealed informa-
18	tion that had been previously disclosed;
19	"(iii) of the employee's motive for
20	making the disclosure;
21	"(iv) the disclosure was not made in
22	writing;
23	"(v) the disclosure was made while
24	the employee was off duty; or

1	"(vi) of the amount of time which has
2	passed since the occurrence of the events
3	described in the disclosure.
4	"(B) Reprisals.—If a disclosure is made
5	during the normal course of duties of an em-
6	ployee, the disclosure shall not be excluded from
7	paragraph (1) if any employee who has author-
8	ity to take, direct others to take, recommend, or
9	approve any personnel action with respect to
10	the employee making the disclosure, took, failed
11	to take, or threatened to take or fail to take a
12	personnel action with respect to that employee
13	in reprisal for the disclosure.
14	"(4) AGENCY ADJUDICATION.—
15	"(A) REMEDIAL PROCEDURE.—An em-
16	ployee or former employee who believes that he
17	or she has been subjected to a reprisal prohib-
18	ited by paragraph (1) of this subsection may,
19	within 90 days after the issuance of notice of
20	such decision, appeal that decision within the
21	agency of that employee or former employee
22	through proceedings authorized by paragraph
23	(7) of subsection (a), except that there shall be
24	no appeal of an agency's suspension of a secu-

rity clearance or access determination for pur-

1	poses of conducting an investigation, if that
2	suspension lasts not longer than 1 year (or a
3	longer period in accordance with a certification
4	made under subsection (b)(7)).
5	"(B) Corrective action.—If, in the
6	course of proceedings authorized under sub-
7	paragraph (A), it is determined that the ad-
8	verse security clearance or access determination
9	violated paragraph (1) of this subsection, the
10	agency shall take specific corrective action to
11	return the employee or former employee, as
12	nearly as practicable and reasonable, to the po-
13	sition such employee or former employee would
14	have held had the violation not occurred. Such
15	corrective action shall include reasonable attor-
16	ney's fees and any other reasonable costs in-
17	curred, and may include back pay and related
18	benefits, travel expenses, and compensatory
19	damages not to exceed \$300,000.
20	"(C) CONTRIBUTING FACTOR.—In deter-
21	mining whether the adverse security clearance
22	or access determination violated paragraph (1)
23	of this subsection, the agency shall find that
24	paragraph (1) of this subsection was violated if

a disclosure described in paragraph (1) was a

1	contributing factor in the adverse security clear-
. 2	ance or access determination taken against the
3	individual, unless the agency demonstrates by a
4	preponderance of the evidence that it would
5	have taken the same action in the absence of
6	such disclosure, giving the utmost deference to
7	the agency's assessment of the particular threat
8	to the national security interests of the United
9	States in the instant matter.
10	"(5) APPELLATE REVIEW OF SECURITY CLEAR-
11	ANCE ACCESS DETERMINATIONS BY DIRECTOR OF
12	NATIONAL INTELLIGENCE.—
13	"(A) DEFINITION.—In this paragraph, the
14	term 'Board' means the appellate review board
15	established under section 204 of the Whistle-
16	blower Protection Enhancement Act of 2010.
17	"(B) Appeal.—Within 60 days after re-
18	ceiving notice of an adverse final agency deter-
19	mination under a proceeding under paragraph
20	(4), an employee or former employee may ap-
21	peal that determination to the Board.
22	"(C) POLICIES AND PROCEDURES.—The
23	Board, in consultation with the Attorney Gen-
24	eral, Director of National Intelligence, and the
25	Secretary of Defense, shall develop and imple-

ment policies and procedures for adjudicating the appeals authorized by subparagraph (B). The Director of National Intelligence and Secretary of Defense shall jointly approve any rules, regulations, or guidance issued by the Board concerning the procedures for the use or handling of classified information.

"(D) REVIEW.—The Board's review shall be on the complete agency record, which shall be made available to the Board. The Board may not hear witnesses or admit additional evidence. Any portions of the record that were submitted ex parte during the agency proceedings shall be submitted ex parte to the Board.

"(E) FURTHER FACT-FINDING OR IM-PROPER DENIAL.—If the Board concludes that further fact-finding is necessary or finds that the agency improperly denied the employee or former employee the opportunity to present evidence that, if admitted, would have a substantial likelihood of altering the outcome, the Board shall remand the matter to the agency from which it originated for additional proceedings in accordance with the rules of procedure issued by the Board.

"(F) DE NOVO DETERMINATION.—The Board shall make a de novo determination, based on the entire record, of whether the employee or former employee received an adverse security clearance or access determination in violation of paragraph (1). In considering the record, the Board may weigh the evidence, judge the credibility of witnesses, and determine controverted questions of fact. In doing so, the Board may consider the prior fact-finder's opportunity to see and hear the witnesses.

"(G) Adverse security clearance or access determination violated paragraph (1), it shall then separately determine whether reinstating the security clearance or access determination is clearly consistent with the interests of national security, with any doubt resolved in favor of national security, under Executive Order 13526 (75 Fed. Reg. 707; relating to classified national security information) or any successor thereto (including any adjudicative guidelines promulgated under such orders) or any subse-

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quent Executive order, regulation, or policy concerning access to classified information.

## "(H) Remedies.—

"(i) CORRECTIVE ACTION.—If the Board finds that the adverse security clearance or access determination violated paragraph (1), it shall order the agency head to take specific corrective action to return the employee or former employee, as nearly as practicable and reasonable, to the position such employee or former employee would have held had the violation not occurred. Such corrective action shall include reasonable attorney's fees and any other reasonable costs incurred, and may include back pay and related benefits, travel expenses, and compensatory damages not to exceed \$300,000. The Board may recommend, but may not order, reinstatement or hiring of a former employee. The Board may order that the former employee be treated as though the employee were transferring from the most recent position held when seeking other positions within the executive branch. Any corrective action

1	shall not include the reinstating of any se-
2	curity clearance or access determination.
3	The agency head shall take the actions so
4	ordered within 90 days, unless the Director
5	of National Intelligence, the Secretary of
6	Energy, or the Secretary of Defense, in the
7	case of any component of the Department
8	of Defense, determines that doing so would
9	endanger national security.
10	"(ii) RECOMMENDED ACTION.—If the
11	Board finds that reinstating the employee
12	or former employee's security clearance or
13	access determination is clearly consistent
14	with the interests of national security, it
15	shall recommend such action to the head of
16	the entity selected under subsection (b)
17	and the head of the affected agency.
18	"(I) CONGRESSIONAL NOTIFICATION.—
19	"(i) Orders.—Consistent with the
20	protection of sources and methods, at the
21	time the Board issues an order, the Chair-
22	person of the Board shall notify—
23	"(I) the Committee on Homeland
24	Security and Government Affairs of
25	the Senate;

1.	"(II) the Select Committee on In-
2	telligence of the Senate;
3	"(III) the Committee on Over-
4	sight and Government Reform of the
5	House of Representatives;
6	"(IV) the Permanent Select Com-
7	mittee on Intelligence of the House of
8	Representatives; and
9	"(V) the committees of the Sen-
10	ate and the House of Representatives
11	that have jurisdiction over the employ-
12	ing agency, including in the case of a
13	final order or decision of the Defense
14	Intelligence Agency, the National
15	Geospatial-Intelligence Agency, the
16	National Security Agency, or the Na-
17	tional Reconnaissance Office, the
18	Committee on Armed Services of the
9	Senate and the Committee on Armed
20	Services of the House of Representa-
21	tives.
22,	"(ii) RECOMMENDATIONS.—If the
23	agency head and the head of the entity se-
24	lected under subsection (b) do not follow
25	the Board's recommendation to reinstate a

1	clearance, the head of the entity selected
2	under subsection (b) shall notify the com-
3	mittees described in subclauses (I) through
4	(V) of clause (i).
5	"(6) Judicial review.—Nothing in this sec-
6	tion shall be construed to permit or require judicial
7	review of any—
8	"(A) agency action under this section; or
9	"(B) action of the appellate review board
10	established under section 204 of the Whistle-
11	blower Protection Enhancement Act of 2010.
12	"(7) PRIVATE CAUSE OF ACTION.—Nothing in
13	this section shall be construed to permit, authorize,
14	or require a private cause of action to challenge the
15	merits of a security clearance determination.".
16	(c) Access Determination Defined.—Section
17	3001(a) of the Intelligence Reform and Terrorism Preven-
18	tion Act of 2004 (50 U.S.C. 435b(a)) is amended by add-
19	ing at the end the following:
20	"(9) The term 'access determination' means the
21	process for determining whether an employee—
22	"(A) is eligible for access to classified in-
23	formation in accordance with Executive Order
24	13526 (75 Fed. Reg. 707; relating to classified

1	national security information), or any successor
2	thereto; and
3	"(B) possesses a need to know under that
4	Order.".
5	(d) Rule of Construction.—Nothing in section
6	3001 of the Intelligence Reform and Terrorism Prevention
7	Act of 2004 (50 U.S.C. 435b), as amended by this Act,
8	shall be construed to require the repeal or replacement of
9	agency appeal procedures implementing Executive Order
10	13526 (75 Fed. Reg. 707; relating to classified national
11	security information), or any successor thereto, that meet
12	the requirements of section 3001(b)(7) of such Act, as so
13	amended.
14	SEC. 203. REVISIONS RELATING TO THE INTELLIGENCE
15	COMMUNITY WHISTLEBLOWER PROTECTION
16	ACT.
17	(a) In General.—Section 8H of the Inspector Gen-
18	eral Act of 1978 (5 U.S.C. App.) is amended—
19	(1) in subsection (b)—
20	(A) by inserting "(1)" after "(b)"; and
21	(B) by adding at the end the following:
22	"(2) If the head of an establishment determines that
23	a complaint or information transmitted under paragraph
24	(1) would create a conflict of interest for the head of the
25	establishment, the head of the establishment shall return

- 1 the complaint or information to the Inspector General with
- 2 that determination and the Inspector General shall make
- 3 the transmission to the Director of National Intelligence.
- 4 In such a case, the requirements of this section for the
- 5 head of the establishment apply to the recipient of the In-
- 6 spector General's transmission. The Director of National
- 7 Intelligence shall consult with the members of the appel-
- 8 late review board established under section 204 of the
- 9 Whistleblower Protection Enhancement Review Act of
- 10 2010 regarding all transmissions under this paragraph.";
- 11 (2) by designating subsection (h) as subsection
- 12 (i); and
- 13 (3) by inserting after subsection (g), the fol-
- lowing:
- 15 "(h) An individual who has submitted a complaint or
- 16 information to an Inspector General under this section
- 17 may notify any member of Congress or congressional staff
- 18 member of the fact that such individual has made a sub-
- 19 mission to that particular Inspector General, and of the
- 20 date on which such submission was made.".
- 21 (b) CENTRAL INTELLIGENCE AGENCY.—Section
- 22 17(d)(5) of the Central Intelligence Agency Act of 1949
- 23 (50 U.S.C. 403q) is amended—
- 24 (1) in subparagraph (B)—
- 25 (A) by inserting "(i)" after "(B)"; and

1	(B) by adding at the end the following:
2	"(ii) If the Director determines that a complaint or
3	information transmitted under paragraph (1) would create
4	a conflict of interest for the Director, the Director shall
5	return the complaint or information to the Inspector Gen-
6	eral with that determination and the Inspector General
. 7	shall make the transmission to the Director of National
8	Intelligence. In such a case the requirements of this sub-
9	section for the Director apply to the recipient of the In-
10	spector General's submission; and"; and
11	(2) by adding at the end the following:
12,	"(H) An individual who has submitted a complaint
13	or information to the Inspector General under this section
14	may notify any member of Congress or congressional staff
15	member of the fact that such individual has made a sub-
16	mission to the Inspector General, and of the date on which
17	such submission was made.".
18	SEC. 204. REGULATIONS; REPORTING REQUIREMENTS;
19	NONAPPLICABILITY TO CERTAIN TERMI-
20	NATIONS.
21	(a) DEFINITIONS.—In this section—
22	(1) the term "congressional oversight commit-
23	tees" means the—
24	(A) the Committee on Homeland Security
25	and Government Affairs of the Senate;

1	(B) the Select Committee on Intelligence
2	of the Senate;
3	(C) the Committee on Oversight and Gov-
4	ernment Reform of the House of Representa-
5	tives; and
6	(D) the Permanent Select Committee on
7	Intelligence of the House of Representatives;
8	and
9	(2) the term "intelligence community ele-
10	ment''—
11.	(A) means—
12	(i) the Central Intelligence Agency,
13	the Defense Intelligence Agency, the Na-
14	tional Geospatial-Intelligence Agency, the
15	National Security Agency, the Office of the
16	Director of National Intelligence, and the
17	National Reconnaissance Office; and
18	(ii) any executive agency or unit
19	thereof determined by the President under
20	section 2302(a)(2)(C)(ii) of title 5, United
21	States Code, to have as its principal func-
22	tion the conduct of foreign intelligence or
23	counterintelligence activities; and
24	(B) does not include the Federal Bureau of
25	Investigation.

## (b) REGULATIONS.—

(1) IN GENERAL.—The Director of National Intelligence shall prescribe regulations to ensure that a personnel action shall not be taken against an employee of an intelligence community element as a reprisal for any disclosure of information described in section 2303A(b) of title 5, United States Code, as added by this Act.

- (2) APPELLATE REVIEW BOARD.—Not later than 180 days after the date of enactment of this Act, the Director of National Intelligence, in consultation with the Secretary of Defense, the Attorney General, and the heads of appropriate agencies, shall establish an appellate review board that is broadly representative of affected Departments and agencies and is made up of individuals with expertise in merit systems principles and national security issues—
  - (A) to hear whistleblower appeals related to security clearance access determinations described in section 3001(j) of the Intelligence Reform and Terrorism Prevention Act of 2004 (50 U.S.C. 435b), as added by this Act; and
  - (B) that shall include a subpanel that reflects the composition of the intelligence com-

. 1	mittee, which shall be composed of intelligence
2	community elements and inspectors genera
3	from intelligence community elements, for the
4	purpose of hearing cases that arise in elements
5	of the intelligence community.
6	(c) REPORT ON THE STATUS OF IMPLEMENTATION
7	of Regulations.—Not later than 2 years after the date
8	of enactment of this Act, the Director of National Intel-
9	ligence shall submit a report on the status of the imple-
10	mentation of the regulations promulgated under sub-
11	section (b) to the congressional oversight committees.
12	(d) Nonapplicability to Certain Termi-
13	NATIONS.—Section 2303A of title 5, United States Code,
14	as added by this Act, and section 3001 of the Intelligence
15	Reform and Terrorism Prevention Act of 2004 (50 U.S.C.
16	435b), as amended by this Act, shall not apply to adverse
17	security clearance or access determinations if the affected
18	employee is concurrently terminated under—
19	(1) section 1609 of title 10, United States
20	Code;
21	(2) the authority of the Director of National In-
22	telligence under section 102A(m) of the National Se-
23	curity Act of 1947 (50 U.S.C. 403-1(m)), if—
24	(A) the Director personally summarily ter-
25	minates the individual; and

1	(B) the Director—
2	(i) determines the termination to be in
3,	the interest of the United States;
4	(ii) determines that the procedures
5	prescribed in other provisions of law that
6	authorize the termination of the employ-
7	ment of such employee cannot be invoked
8	in a manner consistent with the national
9	security; and
10	(iii) not later than 5 days after such
11	termination, notifies the congressional
12	oversight committees of the termination;
13	(3) the authority of the Director of the Central
14	Intelligence Agency under section 104A(e) of the
15	National Security Act of 1947 (50 U.S.C. 403-
16	4a(e)), if—
17	(A) the Director personally summarily ter-
18	minates the individual; and
19	(B) the Director—
20	(i) determines the termination to be in
21	the interest of the United States;
22	(ii) determines that the procedures
23	prescribed in other provisions of law that
24	authorize the termination of the employ-
25	ment of such employee cannot be invoked

1	in a manner consistent with the national
2	security; and
3	(iii) not later than 5 days after such
4	termination, notifies the congressional
5	oversight committees of the termination; or
6	(4) section 7532 of title 5, United States Code,
7	if—
8	(A) the agency head personally terminates
9	the individual; and
10	(B) the agency head—
11	(i) determines the termination to be in
12	the interest of the United States;
13	(ii) determines that the procedures
14	prescribed in other provisions of law that
15	authorize the termination of the employ-
16	ment of such employee cannot be invoked
17	in a manner consistent with the national
18	security; and
19	(iii) not later than 5 days after such
20.	termination, notifies the congressional
21	oversight committees of the termination.

## 1 TITLE III—SAVINGS CLAUSE;

## 2 **EFFECTIVE DATE**

- 3 SEC. 301. SAVINGS CLAUSE.
- 4 Nothing in this Act shall be construed to imply any
- 5 limitation on any protections afforded by any other provi-
- 6 sion of law to employees and applicants.
- 7 SEC. 302. EFFECTIVE DATE.
- 8 This Act shall take effect 30 days after the date of
- 9 enactment of this Act.